**Changes to Legislation:** as of 22 August 2025, there are changes to this Act which have not been implemented by the Revised Acts editorial team, see highlighted entries <u>here</u>. Note that some amendments may not be in force until commenced by a commencement order or other provision.



Number 10 of 2007

PRISONS ACT 2007

REVISED

Updated to 1 August 2023

This Revised Act is an administrative consolidation of the *Prisons Act 2007*. It is prepared by the Law Reform Commission in accordance with its function under the *Law Reform Commission Act 1975* (3/1975) to keep the law under review and to undertake revision and consolidation of statute law.

All Acts up to and including the *Wildlife (Amendment) Act 2023* (25/2023), enacted 20 July 2023, and all statutory instruments up to and including *Criminal Justice (Miscellaneous Provisions) Act 2023 (Commencement) Order 2023* (S.I. No. 391 of 2023), made 28 July 2023, were considered in the preparation of this Revised Act.

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Number 10 of 2007

## PRISONS ACT 2007 REVISED

Updated to 1 August 2023

## ARRANGEMENT OF SECTIONS

PART 1

PRELIMINARY AND GENERAL

Section

- 1. Short title, commencement and collective citation.
- 2. Interpretation (general).

3. Expenses.

## PART 2

## PRISONER ESCORT SERVICES

4. Interpretation (*Part 2*).

5. Agreement for the provision of prisoner escort services.

6. Certification of prisoner custody officers.

7. Revocation of certificate.

8. Functions of prisoner custody officer.

9. Prohibition of unauthorised disclosure of information.

10. Reports to Minister.

## PART 3

## PRISON DISCIPLINE

11. Interpretation (Part 3).

12. Inquiry into alleged breach of prison discipline.

13. Sanctions for breach of prison discipline.

14. Petition by prisoner against sanction.

- 15. Appeal against forfeiture of remission of portion of sentence.
- 16. Appeal Tribunals.

#### PART 4

# REQUIREMENTS RELATING TO CONSTRUCTION AND EXTENSIONS OF PRISONS

17. Interpretation (*Part 4*). (*Repealed*)

18. Application of this Part. (Repealed)

- 19. Environmental impact assessment. (Repealed)
- 20. Notice of development. (Repealed)
- 21. Contents of notice. (Repealed)
- 22. Publication of information on development. (Repealed)
- 23. Appointment of rapporteur. (Repealed)
- 24. Procedure where substantive amendments by Minister to development. (Repealed)
- 25. Decision by Minister on development. (Repealed)
- 26. Oireachtas approval for development. (Repealed)
- 27. Questioning of acts, etc., done pursuant to this Part. (Repealed)
- 28. Exemptions, etc., relating to development. (Repealed)
- 29. Saving. (Repealed)

#### PART 5

#### INSPECTOR OF PRISONS

30. Inspector of Prisons.

- 31. Functions of Inspector.
- 32. Annual report.

## PART 6

### MISCELLANEOUS

- 33. Certain applications to court to be heard using videolink. (Repealed)
- 34. Application of *section 33* to children in remand centres or children detention schools and other detained persons. (*Repealed*)

35. Prison rules.

- 36. Prohibition of unauthorised possession or use of mobile telecommunications device by prisoner.
- 37. Amendment of National Minimum Wage Act 2000.
- 38. Payment by prisoners for requested services.
- 39. Absence from prison on compassionate, etc., grounds.
- 40. Lawful custody of prisoners while absent from prison.

[No. 10.]

[2007.]

- 41. Minor and consequential amendments.
- 42. Repeals.
- 43. Regulations.

## ACTS REFERRED TO

Building Control Act 1990	1990, No. 3
Children Act 2001	2001, No. 24
Criminal Justice (Miscellaneous Provisions) Act 1997	1997, No. 4
Criminal Justice (Public Order) Act 1994	1994, No. 2
Criminal Justice Act 1960	1960, No. 27
Criminal Justice Act 1990	1990, No. 16
Criminal Law (Insanity) Act 2006	2006, No. 11
Criminal Procedure Act 1967	1967, No. 12
General Prisons (Ireland) Act 1877	40 & 41 Vic., c. 49
National Minimum Wage Act 2000	2000, No. 5
National Monuments Act 1930	1930, No. 2
National Monuments Acts 1930 to 2004	
Penal Servitude Act 1891	54 & 55 Vic., c. 69
Planning and Development Act 2000	2000, No. 30
Planning and Development Acts 2000 to 2006	
Prisons Act 1933	1933, No. 51
Prisons Act 1970	1970, No. 11
Prisons Act 1972	1972, No. 7
Prisons Acts 1826 to 1980	
Prisons (Ireland) Act 1907	7. Edw. 7., c. 19
Prisons (Visiting Committees) Act 1925	1925, No. 11
Statutory Instruments Act 1947	1947, No. 44



Number 10 of 2007

PRISONS ACT 2007

REVISED

Updated to 1 August 2023

AN ACT TO ENABLE THE MINISTER FOR JUSTICE, EQUALITY AND LAW REFORM TO ENTER INTO AGREEMENTS FOR THE PROVISION OF SERVICES RELATING TO THE ESCORT OF PRISONERS BY PERSONS OTHER THAN PRISON OFFICERS; TO PROVIDE FOR THE CONDUCT OF INQUIRIES BY GOVERNORS OF PRISONS INTO ALLEGED BREACHES OF DISCIPLINE BY PRISONERS, FOR THE SANCTIONS THAT MAY BE IMPOSED AFTER SUCH INQUIRIES AND FOR THE ESTABLISHMENT OF APPEAL TRIBUNALS TO HEAR APPEALS AGAINST FORFEITURES SO IMPOSED OF REMISSION OF PORTION OF SENTENCES; TO ENABLE SPECIAL REQUIREMENTS TO BE PROVIDED FOR IN RELATION TO THE CONSTRUCTION OR EXTENSION OF PRISONS AND OTHER PLACES OF DETENTION, INCLUDING APPROVAL THEREOF BY A RESOLUTION OF EACH HOUSE OF THE OIREACHTAS AND CONFIRMATION BY ACT OF THE OIREACHTAS OF THE RESOLUTION; TO PROVIDE FOR THE APPOINTMENT OF AN INSPECTOR OF PRISONS; TO PROVIDE FOR THE GIVING OF EVIDENCE BY PRISONERS IN CERTAIN TYPES OF PROCEEDINGS BEFORE THE COURTS BY LIVE TELEVISION LINK; TO AMEND AND REPEAL CERTAIN ENACTMENTS IN RELATION TO PRISONS AND PRISONERS AND TO PROVIDE FOR MATTERS CONNECTED THEREWITH.

[31st March, 2007]

BE IT ENACTED BY THE OIREACHTAS AS FOLLOWS:

## PART 1

#### PRELIMINARY AND GENERAL

1.-(1) This Act may be cited as the Prisons Act 2007.

(2) This Act shall come into operation on such day or days as the Minister may appoint by order or orders either generally or with reference to any particular purpose or provision, and different days may be so appointed for different purposes or provisions.

(3) This Act and the Prisons Acts 1826 to 1980 may be cited together as the Prisons Acts 1826 to 2007.

Interpretation 2.— In this Act—

"governor" means the governor of a prison or an officer of the prison acting on his or her behalf;

Short title, commencement and collective citation.

(general).

"Minister" means the Minister for Justice, Equality and Law Reform;

"prison" means a place of custody administered by or on behalf of the Minister (other than a Garda Síochána station) and includes—

(a) F1[...]

(b) a place provided under section 2 of the Prisons Act 1970,

(c) a place specified under section 3 of the Prisons Act 1972;

"prisoner" means a person who is ordered by a court to be detained in a prison and includes a prisoner who is in lawful custody outside a prison;

"prison rules" means any rules for the government of prisons made under section 35 or other enactment and in force at a material time.

Expenses. **3.**— The expenses incurred by the Minister in the administration of this Act shall, to such extent as may be sanctioned by the Minister for Finance, be paid out of moneys provided by the Oireachtas.

## PART 2

#### PRISONER ESCORT SERVICES

Interpretation **4**.— In this Part— (*Part 2*).

"agreement" means an agreement mentioned in section 5;

"certificate" means a certificate issued by the Minister under section 6;

"contractor" has the meaning assigned to it by section 5;

"employment" includes employment under a contract for services, and cognate words shall be construed accordingly;

"prisoner custody officer" means a person-

- (a) in respect of whom a certificate under section 6 is in force, and
- (b) who is, for the time being, in the employment of a contractor;

"prisoner escort services" has the meaning assigned to it by section 5.

Agreement for the provision of prisoner escort services. 5.- (1) The Minister may, with the consent of the Minister for Finance and the approval of the Government, enter into an agreement with another person (in this Act referred to as a "contractor") for the provision by that person of prisoner escort services.

(2) An agreement to which *subsection* (1) applies shall be subject to such terms and conditions as the Minister, with the consent of the Minister for Finance, shall determine.

(3) The Minister may terminate an agreement under *subsection (1)* if the contractor fails to comply with any of the terms or conditions of the agreement concerned or contravenes a provision of this Act.

(4) In this section "prisoner escort services" means services that before the passing of this Act were normally provided by members of the Garda Síochána or prison officers in relation to—

- (a) the transfer of prisoners from any place (including a prison) to a prison or from a prison to any place (including a prison),
- (b) the detention in custody of prisoners in a prison in the course of their transfer from one prison to another prison,
- (c) the detention in custody of prisoners in a place other than a prison, or
- (d) the production of a prisoner to a court.

Certification of prisoner custody officers. 6.-(1) An application may be made to the Minister by or on behalf of any person for a certificate that the person is, in the opinion of the Minister, a fit and proper person to perform the functions of a prisoner custody officer.

(2) An application under this section shall be in such form and accompanied by such fee as may be determined by the Minister and shall also be accompanied by such information or documentation as the Minister may reasonably require to enable him or her to perform his or her functions under this section.

(3) The Minister may, for the purposes of performing his or her functions under this section, make such further inquiries as he or she considers appropriate.

(4) It shall be the duty of an applicant for a certificate, at all times, to provide the Minister with such information as he or she may reasonably require to enable him or her to perform his or her functions under this section.

(5) Subject to *subsection (7)*, the Minister may, on an application under this section, issue a certificate in respect of the person to whom the application relates.

(6) The Minister shall not issue a certificate unless he or she is satisfied that the person-

- (a) is of good character,
- (b) is capable of performing the functions of prisoner custody officer,
- (c) has undergone such course of training relating to, or has such experience of, custody of prisoners as would, in the opinion of the Minister, enable the person to perform the functions of a prisoner custody officer in an efficient manner, and
- (d) is otherwise a fit and proper person to perform the functions of a prisoner custody officer.

(7) It shall be a condition of a certificate that the person in respect of whom it is issued shall, in the performance of his or her functions as a prisoner custody officer—

- (a) not contravene the terms of an agreement under section 5, and
- (b) comply with the provisions of this Act and any prison rules relating to the treatment of prisoners in custody.

(8) The Minister may attach such other conditions to a certificate as he or she considers appropriate.

(9) A certificate shall remain in force for such period, not exceeding 5 years, as is specified in the certificate.

(10) Where the Minister refuses to issue a certificate, he or she shall, by notice in writing, inform the applicant of the reasons for his or her so refusing.

(11) If the Minister refuses to issue a certificate to an applicant, the applicant may, not later than 6 weeks from the date on which he or she receives a notice under

6

subsection (10), or such later date as the court may permit, appeal to the court for an order directing the Minister to issue a certificate to the applicant.

- (12) The court may, on the hearing of an appeal—
  - (a) dismiss the appeal and affirm the refusal of the Minister to issue the certificate, or
  - (b) allow the appeal and direct the Minister to issue a certificate to the applicant.
- (13) The Minister shall comply with a direction of the court under this section.

(14) A person who knowingly or recklessly provides the Minister with information or documentation that is false or misleading in a material respect is guilty of an offence and liable on summary conviction to a fine not exceeding €3,000 or imprisonment for a term not exceeding 6 months or both.

- (15) A person who—
  - (a) forges or utters, knowing it to be forged, a certificate purporting to have been issued under this section (in this subsection referred to as a "forged certificate"),
  - (b) alters with intent to deceive or defraud or utters, knowing it to be so altered, a certificate (in this subsection referred to as an "altered certificate"), or
  - (c) without lawful authority or other reasonable excuse, has in his or her possession a forged certificate or an altered certificate,

is guilty of an offence and liable-

- (i) on summary conviction, to a fine not exceeding €3,000 or imprisonment for a term not exceeding 6 months or both, or
- (ii) on conviction on indictment, to a fine not exceeding €50,000 or imprisonment for a term not exceeding 5 years or both.
- (16) In this section-

"applicant" includes a person on whose behalf another person applies for a certificate;

"court" means the Circuit Court for the circuit in which-

- (a) the applicant resides, or
- (b) the contractor concerned has his or her principal office in the State.

Revocation of certificate.

7.— (1) If, in relation to a prisoner custody officer, the Minister ceases to be satisfied as to any of the matters referred to in *section* 6(6), he or she shall revoke the certificate issued in respect of that person.

(2) Where it falls to the Minister to make a decision as to whether or not a certificate should be revoked, the Minister shall direct that, pending the making of the decision, the prisoner custody officer concerned shall not perform the functions of a prisoner custody officer.

(3) The prisoner custody officer concerned and the contractor by whom he or she is employed shall comply with a direction under *subsection (2)*.

(4) Where the Minister revokes a certificate, he or she shall, by notice in writing, inform the prisoner custody officer concerned and the contractor concerned.

(5) If the Minister revokes a certificate, the prisoner custody officer concerned may, not later than 6 weeks from the date on which he or she receives a notice under

subsection (4), or such later date as the court may permit, appeal to the court against the decision to revoke the certificate.

- (6) The court may, on the hearing of the appeal—
  - (a) dismiss the appeal and affirm the decision of the Minister to revoke the certificate, or
  - (b) allow the appeal and set aside the revocation.

(7) A person who contravenes *subsection (3)* is guilty of an offence and liable on summary conviction to a fine not exceeding  $\leq 3,000$  or a term of imprisonment not exceeding 6 months or both.

(8) A person in respect of whom a certificate is not in force and who purports to perform functions of a prisoner custody officer is guilty of an offence and liable on summary conviction to a fine not exceeding  $\leq$ 3,000 or a term of imprisonment not exceeding 6 months or both.

- (9) Upon receipt by-
  - (a) a person appointed under section 10,
  - (b) the Commissioner of the Garda Síochána, or
  - (c) the governor of a prison or person for the time being performing the functions of governor of a prison,

of a complaint in writing concerning the conduct of a prisoner custody officer the said person, Commissioner, governor or person performing the functions of governor, as the case may be, shall refer the matter to the Minister.

- (10) In this section "court" means the Circuit Court for the circuit in which-
  - (a) the prisoner custody officer concerned resides, or
  - (b) the contractor by whom he or she is employed has his or her principal office in the State.

Functions of prisoner custody officer shall, while escorting a prisoner, have all such powers as are conferred on prison officers by or under any enactment and shall, in particular, have the power to search the person of any prisoner for whose transfer or custody he or she is responsible and to remove any prohibited articles found during the course of such a search.

(2) A prisoner custody officer shall not, in the performance of his or her functions under *subsection (1)*, remove or require the removal of a prisoner's clothing (other than outer clothing) unless he or she has reasonable grounds for believing that the prisoner has concealed a prohibited article beneath his or her clothing.

- (3) A prisoner custody officer shall not conduct a search—
  - (a) of a prisoner who is not of his or her sex, or
  - (b) in public view.

(4) A prisoner custody officer shall, as respects any prisoner for whose transfer or custody he or she is responsible—

- (a) prevent his or her escape from lawful custody,
- (b) prevent the commission of an offence by him or her,
- (c) ensure that he or she behaves in an orderly and disciplined fashion,

(d) comply with any order of a court relating to him or her, including any such order relating to his or her custody, treatment or transfer.

(5) A prisoner custody officer may, where necessary, use all reasonable force in the performance of his or her functions under this section.

(6) It shall be the duty of a prisoner custody officer, when escorting a prisoner from a court to a prison, to give to the governor of the prison—

- (*a*) the original or a copy of any order of the court committing the prisoner to the prison or any other document relating to the committal,
- (b) any medication or prescription for medication given to the officer in respect of the prisoner, and
- (c) any information relating to the prisoner's health that the officer is aware of.

(7) A prisoner custody officer shall, in the performance of any function under this Act in relation to a prisoner, comply with such provisions of prison rules as apply in relation to the performance of that function by a prison officer.

(8) In this section—

"outer clothing" means-

- (a) a hat, shoes or gloves, or
- (b) a coat, sweater, jumper or similar garment, provided that the prisoner is wearing another garment underneath that covers all or the greater part of that part of the body that is covered by the said coat, sweater, jumper or similar garment;

"prohibited article" means any article that a prisoner would not be permitted to have in his or her possession while in prison.

Prohibition of unauthorised disclosure of information. 9.-(1) A prisoner custody officer shall not disclose information relating to a prisoner which is obtained by him or her in the course of his or her employment as a prisoner custody officer unless he or she-

- (a) is authorised by the Minister to so do, or
- (b) does so for the purposes of performing his or her functions as a prisoner custody officer.

(2) A person who contravenes *subsection* (1) is guilty of an offence and liable on summary conviction to a fine not exceeding  $\xi$ 3,000 or imprisonment for a term not exceeding 6 months or both.

Reports to Minister. 10.- (1) The Minister shall appoint one of his or her officers to monitor the performance by a contractor of his or her functions under an agreement.

(2) A person appointed under this section shall, not later than 31 March in each year, prepare and submit a report to the Minister on the performance by a contractor of his or her functions under an agreement in respect of the year immediately preceding the year in which the report is so prepared and submitted.

(3) A person appointed under this section may, for the purposes of performing his or her functions under this section—

(a) at all reasonable times enter the principal office in the State of a contractor or any premises at which he or she carries on business in the State, and

PT. 2 S. 10 [No. 10.]

(b) inspect and take copies of any books, records, other documents (including documents stored in non-legible form) or extracts therefrom which he or she finds in the course of his or her inspection.

## PART 3

#### PRISON DISCIPLINE

Interpretation **11**.— In this Part— (*Part 3*).

"Appeal Tribunal" means a tribunal appointed under section 16;

"breach of prison discipline" is to be construed in accordance with the relevant provisions of prison rules.

Inquiry into alleged breach of prison discipline.

12.- (1) If a prisoner is alleged to have committed a breach of prison discipline, the governor of the prison may decide to hold an inquiry into the alleged breach.

(2) The prisoner shall be informed of the alleged breach and of the date and time of the inquiry.

- (3) The procedure relating to an inquiry may be specified in prison rules.
- (4) At the conclusion of an inquiry, the governor shall—
  - (a) if he or she finds that the prisoner committed a breach of prison discipline—
    - (i) impose such one or more of the sanctions provided for in *section 13* as he or she considers appropriate, and
    - (ii) record the finding and the sanction imposed,
    - or
  - (b) if he or she does not so find, record a finding that the allegation has not been substantiated.

Sanctions for 13.-(1) One or more than one of the following sanctions may be imposed on a breach of prison discipline: discipline.

- (a) caution;
- (b) reprimand;
- (c) confinement in a cell (other than a special observation cell) for a period not exceeding 3 days;
- (d) prohibition, for a period not exceeding 60 days, on-
  - (i) engaging in specified authorised structured activities or recreational activities,
  - (ii) receiving visits (except those from a doctor or other healthcare professional, his or her legal adviser, a chaplain or member of the visiting committee to the prison, the Inspector of Prisons, a judge or representative of a court or tribunal, a member of either House of the Oireachtas, a representative of the Minister, Parole Board, Human Rights Commission or European Committee for the Prevention of Torture and Inhuman or Degrading Treatment or Punishment or, if the prisoner is a national of another state, a diplomatic or consular officer of that state),

- (iii) sending or receiving letters (except letters from a person mentioned in subparagraph (ii) or the United Nations Committee against Torture or any document relating to the registration of electors (including entry in the postal voters' list) or to voting at an election or a referendum),
- (iv) using money or credit or any other facilities, including telephone facilities, or
- (v) possessing specified articles or articles of a specified class the possession of which is permitted as a privilege;
- (e) forfeiture of such sum of money credited or to be credited to the prisoner from public funds as may be specified by the governor;
- (f) forfeiture of not more than 14 days' remission of portion of a sentence;
- (g) postponement, for a specified period not exceeding 60 days, of payment of the amount of any gratuity to which the prisoner would have been entitled under prison rules in respect of such a period;
- (h) where the breach of prison discipline concerned relates to an attempt to escape from lawful custody, a requirement to wear prison clothes for a specified period not exceeding 60 days.

(2) The governor may suspend, subject to such conditions as he or she may specify, the operation of the whole or any part of a sanction so imposed (other than a sanction of forfeiture of remission) for a period not exceeding 3 months from the date of the conclusion of the inquiry concerned.

(3) If any condition to which a suspension is subject is not complied with during the period of suspension, the governor may direct—

- (a) that the sanction shall take effect either forthwith or from a specified date, or
- (b) that it be abated in a specified manner and, as so abated, so take effect.

(4) If any such conditions are complied with during the period of suspension, the sanction ceases to have effect at the end of that period.

(5) The governor may restore all or any part of any remission of portion of a sentence forfeited by a prisoner under this section if -

- (a) he or she considers that its restoration is justified by the prisoner's good behaviour over a period of time, or
- (b) the prisoner has, in the opinion of the governor, performed an exceptionally meritorious act.

(6) Nothing in this section prevents the governor taking immediate provisional or protective measures to maintain order and discipline or prison security.

(7) The following sanctions for breaches of prison discipline are prohibited:

- (a) collective punishment;
- (b) corporal punishment;
- (c) placing in a restraint;
- (d) any form of sensory deprivation;
- (e) deprivation of sleep;
- (f) deprivation of food or drink;

(g) reduction in, or denial of, normal prison diet;

(h) confinement in a special observation cell;

(*i*) placing in a cell or room without adequate light, heat or ventilation;

(*j*) a sanction of indeterminate duration;

(k) a sanction constituting cruel, inhumane or degrading treatment.

(8) On the imposition of a sanction under this section, the governor shall explain in ordinary language to the prisoner concerned the content of section 14(1) and, if the sanction consists of or includes forfeiture of remission of portion of his or her sentence, of section 15(1).

Petition by prisoner against sanction. **14**.— (1) A prisoner—

(a) who is found by a governor to have committed a breach of prison discipline, and

(b) on whom a sanction under section 13 has been imposed,

may, within 7 days of its imposition, send to the governor, for transmission to the Minister, a petition concerning the finding or sanction or both finding and sanction.

(2) On such a petition the Minister may, after consulting the governor, affirm, modify, suspend (subject to any specified terms or conditions) or revoke the sanction and cause the petitioner to be notified accordingly.

15.— (1) Without prejudice to section 14, a prisoner—

- (a) who is found by a governor to have committed a breach of prison discipline, and
- (b) on whom a sanction of forfeiture of remission of portion of his or her sentence has been imposed,

may notify the governor of his or her intention to appeal against the finding or sanction, or both finding and sanction, to an Appeal Tribunal established under *section* 16.

(2) On receipt of the notification, the governor shall refer the matter to an Appeal Tribunal.

(3) The Appeal Tribunal may invite the prisoner and the governor to make written submissions to it in relation to the appeal.

(4) The prisoner shall be notified by the Appeal Tribunal of the date and time of the hearing of the appeal and that he or she—

- (a) may attend the hearing, and
- (b) may, for the purposes of the hearing, avail himself or herself of legal aid, advice or representation or apply for free legal aid under the regulations referred to in *subsection (7)*.

(5) If the appeal relates only to the sanction imposed, the Appeal Tribunal may limit the hearing to issues relating to the sanction.

- (6) The Appeal Tribunal may—
  - (a) uphold or quash a finding that the prisoner has committed the breach of prison discipline concerned,

Appeal against forfeiture of remission of portion of

sentence.

- (b) affirm or quash the sanction imposed by the governor,
- (c) vary the period of remission to be forfeited, subject to the period, as so varied, not exceeding 14 days, or
- (d) where it quashes the sanction, substitute for it any other sanction provided for in *section 13*.

(7) The Minister may, with the consent of the Minister for Finance, make regulations providing for the granting of legal aid to prisoners appealing to an Appeal Tribunal under this section.

(8) The decision of an Appeal Tribunal shall be notified in writing to the governor and prisoner and be published in accordance with prison rules.

Appeal Tribunals. **16**.— (1) The Minister may by direction in writing establish, for a specified period, an Appeal Tribunal or more than one such Tribunal to adjudicate on appeals under section 15.

(2) An Appeal Tribunal is independent in the performance of its functions.

(3) The Minister may appoint a person who is a practising barrister or solicitor of not less than 7 years' standing to be a member of and constitute an Appeal Tribunal.

(4) The appointment shall be subject to such terms and conditions, including remuneration, as the Minister may determine with the consent of the Minister for Finance.

(5) A person constituting an Appeal Tribunal may at any time resign by a letter sent to the Minister, and the resignation shall take effect on the date on which the Minister receives the letter.

(6) Such a person may at any time be removed from office by the Minister for stated misbehaviour or if, in the opinion of the Minister, the person has become incapable through ill health or otherwise of effectively performing the functions of an Appeal Tribunal.

(7) Subject to this Part and to any general directions given to Appeal Tribunals by the Minister in the interests of securing consistency of procedures in relation to appeals under this Part, an Appeal Tribunal may determine its own procedure.

## PART 4

REQUIREMENTS RELATING TO CONSTRUCTION AND EXTENSIONS OF PRISONS

Interpretation (Part 4).	17.— F2[]
Application of this Part.	18.— F3[]
Environmental impact assessment.	19.— F4[]
Notice of development.	<b>20</b> .— F5[]

Contents of notice.	<b>21</b> .— F6[]
Publication of information on development.	22.— F7[]
Appointment of rapporteur.	23.— F8[]
Procedure where substantive amendments by Minister to development.	<b>24</b> .—F9[]
Decision by Minister on development.	<b>25</b> .— F10[]
Oireachtas approval for development.	<b>26</b> .— F11[]
Questioning of acts, etc., done pursuant to this Part.	<b>27</b> .— F12[]
Exemptions, etc., relating to development.	28.—F13[]
Saving.	<b>29</b> .— F14[]

appointment.

## PART 5

## INSPECTOR OF PRISONS

Inspector of Prisons.
 30.— (1) The Minister may appoint a person (to be known as the Inspector of Prisons) to perform the functions conferred on him or her by this Part.
 (2) The Inspector of Prisons—

 (a) shall hold office on such terms and conditions, including remuneration, as the Minister may determine with the consent of the Minister for Finance,
 (b) may at any time resign the office by letter addressed to the Minister, the resignation to take effect on and from the date of receipt of the letter, and
 (c) may at any time be removed by the Minister from office for stated misbehaviour or if, in the Minister's opinion, he or she has become incapable through ill health of effectively performing his or her functions.
 (3) The term of office of a person appointed to be Inspector of Prisons shall be such term, not exceeding 5 years, as the Minister may determine at the time of the

(4) Subject to this Part, an Inspector of Prisons is eligible for re-appointment.

(5) Subject to this Part, the Inspector of Prisons is independent in the performance of his or her functions.

Functions of Inspector.

31.-(1) The Inspector of Prisons shall carry out regular inspections of prisons and for that purpose may—

- (a) at any time enter any prison or any part of a prison,
- (b) request and obtain from the governor a copy of any books, records, other documents (including documents stored in non-legible form) or extracts therefrom kept there, and
- (c) in the course of an inspection or arising out of an inspection bring any issues of concern to him or her to the notice of the governor of the prison concerned, the Director-General of the Irish Prison Service, or the Minister or of each one of them, as the Inspector considers appropriate.

(2) The Inspector may, and shall if so requested by the Minister, investigate any matter arising out of the management or operation of a prison and shall submit to the Minister a report on any such investigation.

(3) As soon as practicable after receiving the report, the Minister shall, subject to *subsection (4)*, cause a copy of it to be laid before each House of the Oireachtas and to be published.

(4) The Minister may omit any matter from any report so laid or published where he or she is of opinion—

- (a) that its disclosure may be prejudicial to the security of the prison or of the State, or
- (b) after consultation with the Secretary-General to the Government, that its disclosure—
  - (i) would be contrary to the public interest, or
  - (ii) may infringe the constitutional rights of any person.

(5) Where any matters are so omitted, a statement to that effect shall be attached to the report concerned on its being laid before each House of the Oireachtas and on its publication.

(6) It is not a function of the Inspector to investigate or adjudicate on a complaint from an individual prisoner, but he or she may examine the circumstances relating to the complaint where necessary for performing his or her functions.

(7) Governors and other prison officers, other persons employed in prisons and prisoners shall, as far as reasonably practicable, comply with any request for information that the Inspector may make in the performance of his or her functions.

**32**.— (1) The Inspector of Prisons shall, not later than 31 March in any year or such later date as may be specified by the Minister, submit to the Minister a report on the performance of the Inspector's functions during the previous year and on such other related matters as the Minister may from time to time direct.

(2) A report under this section shall, in respect of each prison inspected during the year in question, deal with, in particular—

(a) its general management, including the level of its effectiveness and efficiency,

(b) the conditions and general health and welfare of prisoners detained there,

Annual report.

- (c) the general conduct and effectiveness of persons working there,
- (d) compliance with national and international standards, including in particular the prison rules,
- (e) programmes and other facilities available and the extent to which prisoners participate in them,
- (f) security, and
- (g) discipline.

(3) As soon as practicable after receiving a report under this section, the Minister shall, subject to *subsection* (4), cause a copy of it to be laid before each House of the Oireachtas and to be published.

(4) Subsections (4) and (5) of section 31 apply in relation to a report under this section as they apply in relation to a report under that section.

## PART 6

## Miscellaneous

Certain **33**.—F15[...] applications to court to be heard using videolink.

Application of section 33 to children in remand centres or children detention schools and other detained persons. **34.**—F16[...]

Prison rules.

**35**.— (1) The Minister may make rules for the regulation and good government of prisons.

(2) Without prejudice to the generality of subsection (1) and to Part 3 , such rules may provide for—

- (a) the duties and conduct of the governor and officers of a prison,
- (b) the classification of prisoners,
- (c) the treatment of prisoners, including their diets, clothing, maintenance, employment, instruction, discipline and correction,
- (d) the provision of facilities and services to prisoners, including educational facilities, medical services and services relating to their general moral and physical welfare,
- (e) the acts which constitute breaches of prison discipline committed by prisoners while inside a prison or outside it in the custody of a prison officer or prisoner custody officer,

(f) the remission of portion of a prisoner's sentence,

(g) the manner of publication of decisions of an Appeal Tribunal,

- (h) the entry to a prison of a member of the Garda Síochána in the performance of his or her functions.
- (i) photographing and measuring prisoners and taking fingerprints and palmprints from them, and
- (*j*) testing prisoners for intoxicants, including alcohol and other drugs.

(3) The governor of a prison or an officer of the prison acting on his or her behalf may give to a member of the Garda Síochána copies of-

- (a) photographs, measurements, fingerprints or palmprints obtained in accordance with rules under this section, and
- (b) documents relating to the testing of prisoners under subsection (2)(j).

(4) Rules under this section shall be laid before each House of the Oireachtas as soon as may be after they are made and, if a resolution annulling the rules is passed by either such House within the next 21 days on which the House has sat after they are laid before it, the rules shall be annulled accordingly, but without prejudice to the validity of anything previously done thereunder.

(5) Rules under section 12 of the General Prisons (Ireland) Act 1877 and the Prisons (Ireland) Act 1907, and regulations made under section 8 of the Penal Servitude Act 1891, that were in force immediately before the commencement of this section by virtue of section 19(8) of the Criminal Justice (Miscellaneous Provisions) Act 1997 shall continue in force as if made under this section and may be amended or revoked accordingly.

Prohibition of 36.- (1) A prisoner who, without the permission of the governor of the prison. unauthorised possesses or uses a mobile telecommunications device, or a person who supplies such possession or use a device to a prisoner without such permission, is guilty of an offence and liable of mobile

- telecommunications device by prisoner.
- (a) on summary conviction, to a fine not exceeding €5,000 or imprisonment for a term not exceeding 12 months or both, or
- (b) on conviction on indictment, to a fine not exceeding €10,000 or imprisonment for a term not exceeding 5 years or both.
- (2) Subsection (1) applies also to a prisoner while in custody outside the prison.

(3) In this section "mobile telecommunications device" includes a component of such a device.

Amendment of 37.— Section 5 of the National Minimum Wage Act 2000 is amended by the numbering of the section as subsection (1) and the insertion of the following subsection:

> "(2) This Act does not apply to any non-commercial activity or work engaged in by prisoners under the supervision of the governor or person in charge of the prison concerned, including-

- (a) any cleaning or kitchen work or other work relating to the operation of the prison;
- (b) activity of an educational, training or work experience nature which is intended to prepare prisoners for their re-integration into society;
- (c) the production of goods or services which are—
  - (i) sold or provided for the purpose of raising funds for charitable purposes or providing facilities for prisoners, or

National Minimum Wage Act 2000.

(ii) disposed of or provided without charge or for a nominal charge.".

Payment by prisoners for requested services. **38**.— The Minister may provide, by prison rules or otherwise, that prisoners shall pay (whether directly or by way of credit deduction) for specified goods or services requested by them that are not available without charge to prisoners generally, including—

- (a) telephone calls,
- (b) access to electronic devices,
- (c) private medical treatment, or
- (d) escorts provided outside the prison for matters not related to the imprisonment of those prisoners,

but the payments or deductions shall not exceed the full cost of providing the goods or services.

Absence from prison on compassionate, etc., grounds. 39.- (1) The Minister may-

- (a) on compassionate grounds, or
- (b) for the purpose of assessing a prisoner's suitability for early release or facilitating his or her re-integration into society, or
- (c) to enable a prisoner to assist in the investigation of an offence,

order that he or she be taken to a specified person or place within the State for a specified purpose during a specified period and return at the end of that period.

(2) The order may provide that the prisoner shall be returned to the prison forthwith if, during the period so specified—

- (a) the prisoner is not of good behaviour,
- (b) a breach of the peace involving the prisoner occurs, or
- (c) he or she attempts to escape from lawful custody or is helped by another person in so attempting.

Lawful custody of prisoners while absent from prison.

- 40.— (1) A prisoner who—
  - (a) is absent from a prison pursuant to an order under section 39 or another enactment or an order of a court, or
  - (b) is being brought to or from a prison or court,

may be placed in the custody of a prison officer, a prisoner custody officer or a member of the Garda Síochána.

(2) A prisoner in such custody is deemed to be in lawful custody.

Minor and consequential amendments.

- 41.— (1) Section 13(3) of the Criminal Justice Act 1960 is amended by—
- (a) the substitution of the following paragraph for paragraph (a):
  - "(a) the Prisons Acts 1826 to 2007 (other than section 12 of the General Prisons (Ireland) Act 1877, the Prisons (Ireland) Act 1907 and section 8 of the Penal Servitude Act 1891) and rules thereunder, whether made before or after the commencement of this Act,",

and

(b) the insertion of the following paragraph:

"(aa) rules made under section 35 of the Prisons Act 2007, and".

(2) Section 22(3) of the Criminal Procedure Act 1967 is amended by the insertion of ", by the governor of the prison to which the person has been committed or a prison officer designated by the governor" after "justice of the Court".

(3) Section 3(3) of the Criminal Justice Act 1990 is amended by the substitution of the following definition for the definition of "prison officer":

" 'prison officer' includes any member of the staff of a prison and any person having the custody of, or having duties relating to the custody of, a person in relation to whom an order of a court committing that person to a prison is for the time being in force;".

(4) Section 19(6) of the Criminal Justice (Public Order) Act 1994 is amended by the substitution of the following definition for the definition of "prison officer":

" 'prison officer' includes any member of the staff of a prison and any person having the custody of, or having duties relating to the custody of, a person in relation to whom an order of a court committing that person to a prison is for the time being in force;".

Repeals. **42**.— The following enactments are repealed:

(a) section 3(3) of the Prisons (Visiting Committees) Act 1925;

(b) section 1(2) of the Prisons Act 1933;

(c) section 19 of the Criminal Justice (Miscellaneous Provisions) Act 1997.

Regulations. **43**.— (1) The Minister may make regulations for the purpose of giving full effect to this Act.

(2) The regulations may contain such consequential, supplementary or incidental provisions as may be necessary or expedient for that purpose.



Number 10 of 2007

## PRISONS ACT 2007

#### REVISED

Updated to 1 August 2023

#### About this Revised Act

This Revised Act presents the text of the Act as it has been amended since enactment, and preserves the format in which it was first passed.

#### **Related legislation**

**Prisons Acts 1826 to 2015**: this Act is one of a group of Acts included in this collective citation, to be cited together as one (*Prisons Act 2015* (57/2015), s. 1(3)). The Acts in the group include:

- Prisons (Ireland) Act 1826 (7 Geo. IV, c. 74)
- Prisoners (Ireland) Amendment Act 1884 (47 & 48 Vict., c. 36)
- Fine or Imprisonment (Scotland and Ireland) Act 1899 (62 & 63 Vict., c. 11)
- Prisons (Ireland) Act 1907 (7 Edw. 7, c. 19)
- Prisons Act 1933 (51/1933)
- Prisons Act 1956 (9/1956)
- Prisons Act 1970 (11/1970) (repealed)
- Prisons Act 1972 (7/1972) (repealed)
- Prisons Act 1974 (10/1974)
- Prisons Act 1977 (14/1977)
- Prisons Act 1980 (6/1980)
- Prisons Act 2007 (10/2007)
- Prisons Act 2015 (57/2015), Parts 1 (ss. 1-4) and 2 (ss. 5, 6), s. 11 and Part 4 (s. 23)

#### Annotations

This Revised Act is not annotated and only shows textual amendments. An annotated version of this revision is also available which shows textual and non-textual amendments and their sources. It also shows editorial notes including statutory instruments made pursuant to the Act and previous affecting provisions.

### Material not updated in this revision

Where other legislation is amended by this Act, those amendments may have been superseded by other amendments in other legislation, or the amended legislation may have been repealed or revoked. This information is not represented in this revision but will be reflected in a revision of the amended legislation if one is available. A list of legislative changes to any Act, and to statutory instruments from 1972, may be found linked from the page of the Act or statutory instrument at

## www.irishstatutebook.ie.